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TONBRIDGE & MALLING
BOROUGH COUNCIL

EXECUTIVE SERVICES

Chief Executive

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17 November 2022

Dear Councillor

OVERVIEW AND SCRUTINY COMMITTEE - THURSDAY, 17TH NOVEMBER, 2022

In accordance with Overview and Scrutiny Procedure Rule 15 the decision in respect of Sports Development and Youth Provision taken by Cabinet on 8 November 2022 is subject to a valid request for call-in.

Agenda No Item

6. **Any Executive Decisions which have been 'called in' (Pages 3 - 40)**

Report of the Scrutiny Officer

Annex 1 - Decision Notice D220099CAB

Annex 2 – Report of Director of Street Scene, Leisure and Technical Services

Annex 2.1 – Scrutiny Review – Service Appraisal

Annex 2.2 – Youth Engagement

Annex 2.3 – Sport and Youth Budgets

Annex 2.4 – Equalities Impact Assessment

Yours sincerely

J E BEILBY
Chief Executive

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**CALL IN – DECISION NOTICE – D220099CAB – REVIEW OF SPORTS
DEVELOPMENT AND YOUTH PROVISION**

The above Decision (attached at Annex 1) has been called in. In accordance with “Call In” procedure, five members of the Overview and Scrutiny Committee have raised a valid “Call in” request to this decision.

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TONBRIDGE & MALLING BOROUGH COUNCIL

OVERVIEW AND SCRUTINY COMMITTEE

17 November 2022

Report of the Scrutiny Officer

Part 1- Public

1 CALL IN – DECISION NOTICE – D220099CAB – REVIEW OF SPORTS DEVELOPMENT AND YOUTH PROVISION

The above Decision (attached at Annex 1) has been called in. In accordance with “Call In” procedure, five members of the Overview and Scrutiny Committee have raised a valid “Call in” request to this decision.

1.1 Background

1.1.1 On 8 November 2022 Cabinet Decision Notice D220099CAB was published relating to the Review of Sports Development and Youth Provision.

1.1.2 In accordance with Overview and Scrutiny – Cabinet Protocol, requests for Call In can be made by any five Members of the Overview and Scrutiny Committee. In this case, Councillors Clark, Cope, Hoskins, Oakley and Thornewell, have made this request. The grounds of the call-in request (dated 16 November 2022) are set out below:-

At Cabinet last week the decision was made to make a whole set of cuts to youth services and sports development.

The scale of the cuts is considerable and the Cabinet Member suggested that they can be made with little consequence. The suggestion was that KCC has responsibility for youth provision. Although it tends to lead on this I believe that youth services are a discretionary service and could be lined up for significant cuts in next year's budget.

I'd like to call this decision into Overview and Scrutiny - copied are the other four Members who have agreed to support this call-in (Anna Cope, David Thornewell, Frani Hoskins and Anita Oakley).

In particular, our concern is that there was insufficient information in the report to Cabinet to explain how the cuts will affect performance, so we would like to see a deeper analysis of this please.

- 1.1.3 Pending further consideration by the Overview and Scrutiny Committee at this meeting, the decision at Annex 1 stands deferred.
- 1.1.4 If, having considered the decision, the Overview and Scrutiny Committee wishes to make recommendations to the Cabinet, then it may refer it back to the Cabinet for reconsideration, setting out in writing the nature of those recommendations. If referred to the Cabinet they shall then reconsider it, amending the decision or not, before adopting a final decision.
- 1.1.5 If following a call in of the decision, the Overview and Scrutiny Committee does not refer the matter back to the Cabinet, the decision shall take effect on the date of this Overview and Scrutiny Committee i.e. 17 November 2022.
- 1.1.6 In accordance with paragraph 15(h) of the Overview and Scrutiny Procedure Rules, Cabinet can be required to reconsider any particular decision only once. No further call-ins are permitted of that particular decision.

1.2 Legal Implications

- 1.2.1 In compliance with Overview and Scrutiny Procedure rules, a meeting has convened within five working days of the initial "Call In" request.
- 1.2.2 The appropriate legal references relating to the Review of Sports Development and Youth Provision are set out in the initial Report to Cabinet (Annex 2)

1.3 Financial and Value for Money Considerations

- 1.3.1 As set out in the Report to Cabinet (Annex 2)

1.4 Risk Assessment

- 1.4.1 As set out in the Report to Cabinet (Annex 2)

1.5 Equality Impact Assessment

- 1.5.1 As set out in the Report to Cabinet (Annex 2)

1.6 Recommendations

- 1.6.1 Members to **CONSIDER** the changes to Sports Development and Youth Provision set out in Decision Notice D220099CAB together with the Review of Sports Development and Youth Report dated 8 November 2022 and the request for call-in, and:
- 1.6.2 Following further consideration, if Members remain concerned about any aspects of the decision **REFER** the decision back to Cabinet for reconsideration.

Background papers:

contact: Gill Fox

Nil

Julie Beilby
Chief Executive

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Decision Taken By: Cabinet
Decision No: D220099CAB
Decision Type: Non Key
Date: 08 November 2022

Decision(s) and Reason(s)

Review of Sports Development and Youth Provision

(Report of Director of Street Scene, Leisure and Technical Services)

The report outlined the services provided by the Borough Council in relation to Sports Development and Youth Engagement and invited the Cabinet to review and advise on future levels of provision of these discretionary services.

Details of both service areas, including its purpose, how it was currently delivered and staffing and budget implications were outlined in Annexes 1 and 2.

Cabinet recognised the excellent work undertaken by the Borough Council but noted that the current level of service provision was relatively small and that the provision of youth service was the responsibility of the County Council.

Careful consideration was given to a range of factors including the availability of alternative service providers serving the needs of both youth provision and sports development; the future of the Leisure Pass scheme; the legal, financial, value for money and staffing implications and the potential impacts on healthy lifestyles and the health and wellbeing of residents. An Equality Impact Assessment was also annexed to the report.

Taking into account the Council's financial position, the discretionary nature of the services and that the service areas were primarily provided by others such as Kent County Council and the Leisure Trust, Councillor Keers proposed, seconded by Councillor Boughton, that the provision of sports development and youth engagement services as currently provided be ceased. However, the Leisure Pass Scheme, as outlined in the report, was to be retained to enable those requiring financial assistance to continue to access services.

RESOLVED: That

- (1) the provision of sports development and youth engagement services as currently provided, with the exception of the Leisure Pass scheme as outlined in the report, be ceased.

Reasons: As set out in the report submitted to Cabinet of 8 November 2022

Signed Leader:

M Boughton

Signed Chief Executive: J Beilby

Date of publication: 10 September 2022

This decision will come into force and may then be implemented on the expiry of 5 working days after publication unless it is called in.

TONBRIDGE & MALLING BOROUGH COUNCIL

CABINET

08 November 2022

Report of the Director of Street Scene, Leisure & Technical Services

Part 1- Public

Executive Non Key Decisions

1 REVIEW OF SPORTS DEVELOPMENT AND YOUTH ENGAGEMENT

Summary

This report outlines services provided by the Council in relation to Sports Development and Youth Engagement, providing Cabinet the opportunity to review and advise on future levels of service provision.

1.1 Introduction

- 1.1.1 Sports Development and Youth Engagement are discretionary services primarily provided through the Leisure Services Events and Partnerships team. A full review of both these service areas was included within a report to the Overview and Scrutiny Committee on 21 June 2018 and the following recommendations were agreed by Cabinet and subsequently implemented:

The Committee concluded that the services supported the Council's key priorities, offered value for money, attracted investment into the Borough and, in addition to a direct level of income, provided broader economic, health and social benefits.

It was, therefore recommended that:

(1) the contribution made by the Council's delivery of Youth Engagement, Sports and Events Services to the achievement of its strategic objectives be acknowledged;

(2) the suggested changes to the existing delivery arrangements, as outlined in the report and at Annexes 1 to 3, be agreed; and

(3) the associated savings of £14,940 to the Council's Annual Revenue Budget be included and reflected in the 2018/19 Revised Revenue Budgets.

1.2 Current Service Provision

- 1.2.1 Since the previous review of these services the Council's financial position has worsened and following a request by Cabinet a further review of the service areas is felt appropriate due to their discretionary nature. This will allow Cabinet to review current provision, comment on future delivery, and revise revenue

estimates accordingly. Details of both service areas can be found at **Annex 1** (Sports Development) and **Annex 2** (Youth Engagement). In summary, the Annexes detail the purpose of service, how it is currently delivered and staffing and budget resources. The general areas of work delivered are highlighted below:

- Sports Development (Discovery Days for young people with special needs, Support and advice to Parish/Town Councils, Support and Advice to Local Clubs, Liaison with the Tonbridge Sports Association, Liaison with the Council's OneYou team, partnership with Active Kent and monitoring of community use agreements);
- Youth Engagement (Y2Crew, Youth Forum, Signposting youth activities for school holiday periods, provision of Leisure Pass to provide access to youth activities by external providers).

1.2.2 Whilst it is recognised that some excellent work is being undertaken by the Borough Council, it is also relevant to note that the current level of service provision is relatively small, and the provision of youth services formally rests with Kent County Council. There are a significant number of alternative providers serving the needs of both service areas including KCC, the Leisure Trust, schools, clubs, charities and the private sector. KCC Youth Services provide a range of services including youth hubs, help and advice, online services, the Try Angle awards and signposting to activities. The Leisure Trust has an outreach programme including a range of activities such as girls running groups, walking football and netball, guided walks and multi activity sessions. In addition, the Trust operate holiday clubs, coaching sessions and age group specific membership packages. The Council has Service Level Agreements in place to support community development in Trench and East Malling which includes youth engagement and support via the Community worker for each area. These agreements are separate from this review. Members may therefore wish to reconsider the Council's involvement in sports development and youth engagement taking this into account, and also bearing in mind the Council's overall financial position. If Cabinet did wish to move in this direction, there are some elements of the current service provision that will require consideration due to specific implications. These are listed below together with the reasons.

1.2.3 The Council's Leisure Pass scheme covers this Council's Leisure facilities and activities. In addition, the Events and Partnerships team extend this to external providers, providing a discounted fee to enable participation primarily in the school holidays to young people. Currently there are 2855 active leisure passes, with each pass able to support a family requiring financial assistance to access provision, while generating additional income into service providers.

- Removal of the scheme to external providers may result in those current and future Leisure Pass Members and families no longer being able to afford to access leisure provision outside of the council's own facilities and the associated benefits to their physical and mental health.

1.2.4 Provision of the Y2crew diversionary activity scheme. This provides targeted support and diversionary activities for young people in partnership with KCC. The scheme is supported by the Community Safety Partnership with youth diversion featuring in the Partnership Plan and the Y2Crew listed as an action for the forthcoming year under the Safeguarding Vulnerable People priority. Withdrawal of the scheme would result in less diversionary activities and engagement with vulnerable young people. During 2021/22 48 young people attend the scheme with the aim of reducing anti-social behaviour over the summer holiday period. It is suggested the scheme be reviewed by the CSP.

1.2.5 Monitoring of Community Use Agreements which are established where the Council invest in facilities for the community to ensure that facilities are managed appropriately with partners.

Removal of the monitoring of Community Use Agreements is not possible as it forms part of the agreement to grant schemes provision and to protect the public funds invested.

1.2.6 Engagement with Young People through the Youth Forum to inform the Council's plans and decision-making process in line with Section 11 of the Children Act, Safeguarding Young People and ensuring that the 'voice of the child' is listened to. Recently this has been used as part of the Local Plan consultation.

Removal of the Youth Forum would require alternative methods of consultation with Young People to inform Council plans and decisions to comply with legislation. KCC operate the Kent Youth Council which young people from the borough can join providing an alternative means of consultation.

1.2.7 Partnership with Active Kent to provide support for sport and activity in the Borough including funding for development and training for Safeguarding etc.

Removal of the funding for this partnership (£3k) would result in grants and support no longer being available to teams and individuals in the Borough. Currently all districts in the county fund the partnership.

1.2.8 Activity and Sport liaison for providers, Parish/ Town Council's and individuals giving advice on issues related to development and training as well as safeguarding, such as that shown during the recent pandemic. Provision and maintenance of the Club directory, providing signposting to opportunities for engagement for residents, highlighted as being an increased requirement as a result of the pandemic particularly for younger people.

Removal of this support and guidance would result in alternative avenues of guidance and information being sought which are less available and more generic.

1.2.9 It is also important that when considering any reduction in services a full Equality Impact Assessment is undertaken and also any impact on existing staff. Both these issues are addressed later in this report.

1.3 Financial and Value for Money considerations

- 1.3.1 A copy of the revenue budget for both service areas is attached at **Annex 3**. With regard to any change in service provision that Cabinet may recommend, savings would be achievable in regard to direct budget allocation. It would be anticipated that some staff savings could also be achieved.

1.4 Staffing Implications

- 1.4.1 The extent of any potential staffing implications will be dependent on the recommendations made by Cabinet. Following liaison with the Head of HR & Development, if any staff are put at risk of redundancy, in accordance with the Council's Reorganisation, Redundancy and Redeployment Policy and Procedure every effort will be made to re-deploy those selected for redundancy into other jobs that become vacant within the Council. In accordance with the Reorganisation, Redundancy and Redeployment Policy and Procedure a series of engagement and (if necessary) consultation meetings will be arranged with any potential staff member who may be at risk of redundancy.
- 1.4.2 Any unavoidable future redundancy cost will be met from the Council's reserves.

1.5 Legal Implications

- 1.5.1 The Agreement with Active Kent can be terminated by either partner.
- 1.5.2 The provision of both service areas is discretionary. With regards to safeguarding the lead responsibility for managing child and adult protection lies with KCC which retains the coordinating role and duty of enquiry. However, it is recognised that successful safeguarding responses need multi agency and multi disciplinary working and the Council will work with partners to identify and respond to suspected abuse.
- 1.5.3 Section 11 of the Children's Act 2004. places duties on a range of organisations, agencies and individuals to ensure their functions, and any services that they contract out to others, are discharged having regard to the need to safeguard and promote the welfare of children.

1.6 Equality Impact Assessment Section

- 1.6.1 Any proposed reduction in service levels would require the completion of an Equality Impact Assessment. An EQIA has been prepared and is included at **Annex 4** should Cabinet wish to reduce the provision of sport and youth services.

Policy Considerations

- 1.6.2 Healthy Lifestyles, Young People, Safeguarding Children Framework, Communications and Community.

1.7 Recommendations

- 1.7.1 Cabinet is requested to review current service provision of sports development and youth engagement and make recommendations for the future.

The Director of Street Scene, Leisure & Technical Services confirms that the proposals contained in the recommendation(s), if approved, will fall within the Council's Budget and Policy Framework.

Background papers:

contact: Stephen Gregg

Nil

Robert Styles

Director of Street Scene, Leisure & Technical Services

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Scrutiny Review – Service Appraisal

Service Area	SPORTS DEVELOPMENT
Purpose of Service	Improve physical and mental health for the whole community, Opportunity for social interaction, Volunteering opportunities, Reduce anti-social behaviour, Reaches all sections of the community irrespective of sex, age, socio-economic background etc., Help talented individuals reach their full sporting potential, Provide diversionary activities and enrich people’s lives.
Contribution to National/County Objectives	<p><u>National Objectives</u></p> <p>National Government</p> <p>Government’s Sporting Future Strategy: <i>“Local Government Sport is a key part of local communities. Their understanding of communities enables them to target opportunities and encourage mass participation.</i></p> <p>National Plan for Sport, Health and Well Being- new plan is due to be published later this year which will build on the progress made since the publication of the Sporting Future Strategy. It will emphasise the changes needed to recover and address the stubborn inactivity levels that predate the pandemic, recognising the important role played by local authorities.</p> <p>Promoting physical activity is a core part of government strategies to improve the health of the nation. Sport is only a part of the picture but it is an important part. In particular, encouraging inactive people to take up physical activity in any form, ranging from walking to sport, can have a hugely beneficial effect.</p> <p>Serious Violence Strategy</p> <p>The Government’s first Serious Violence Strategy highlighted sport and recreation as an active, preventative solution to this critical public challenge. It also emphasised the role of communities and local partnerships in helping to tackle violent crimes.</p> <p>Sport England:</p>

'Uniting the Movement' is the current 10 Year Plan (2021 to 2031) driving the work of Sport England based on 3 key objectives;

- 1) Advocating for movement, sport and physical activity
- 2) Joining forces on 5 main issues
 - a) recover and re-invent
 - b) connecting communities
 - c) positive experiences for children and young people
 - d) connecting with health and well-being
 - e) active environments
- 3) Creating the catalysts for change

Economic development:

In 2010, sport and sport-related activity contributed £20.3 billion to the English economy – 1.9% of the England total. By 2020 this had risen to £85.5 billion and for every £1 spent on community sport and physical activity, £3.91 is generated for the English economy and society. Furthermore, the social value (including physical and mental health, wellbeing, individual and community development) is worth more than £72 billion.

- The contribution to employment is even greater – sport and sport-related activity is estimated to support over 400,000 full-time equivalent jobs, 2.3% of all jobs in England.

County Objectives

County Wide Strategy:

Kent and Medway Sports Board, 'Towards an Active County- a Strategic Framework for Sport and Physical Activity in Kent and Medway'.

	<p>One of the underpinning principles states that; whilst sport is worthy of development in its own right, for enjoyment and as part of local quality of life, the wider social benefit that sport and physical activity can deliver should be prioritised. It has a considerable contribution to make to improving physical and mental wellbeing, social and community development, individual development and economic development</p> <p>The framework creates a shared approach and vision, so that all people and organisations in Kent and Medway may work together to tackle inactivity and work towards a more active county.</p> <p><u>Tonbridge and Malling Borough Council Corporate Strategy:</u></p> <p><i>To be a financially sustainable Council that delivers good value services, provides strong and clear leadership and, with our partners, addresses the needs of our Borough.</i></p> <p>Through the delivery of sports development addressing the health and well-being needs of residents in the Borough and the economic development that brings.</p> <p>Aims:</p> <p><i>Promoting Fairness</i> - acting transparently at all times and being accountable for what we do, and promoting equality of opportunities. Leisure Pass to enable and promote equality of opportunities to those in need of financial assistance. Holiday activities guide offering discounted prices for Leisure Pass holders. FANS Scheme – offering free access to Council run sports facilities for any sports person in a national squad or having a national ranking.</p> <p><i>Embracing Effective Partnership Working</i> – Offering volunteering opportunities for those that want to develop their sport and improve personal development. Working in partnership with key sporting organisations in the borough to deliver both capital and revenue projects that will increase/improve sporting opportunities for the community.</p>
<p>Description of current delivery arrangements</p>	<p>Partnership working with;</p> <ul style="list-style-type: none"> • Active Kent and Medway Partnership – Coach education, Funding for sport, Workplace Health and Fitness

	<ul style="list-style-type: none"> • District Cricket Partnership – Delivery of Young Cricket Leaders course, Facility improvements and Funding applications, Cricket in schools • Tonbridge and Malling Leisure Trust – hire of facilities for events, club development • OneYou Team (Tonbridge and Malling BC Health Team) – promotion of health initiatives, attending community events • Parkrun – awareness raising/healthy living initiatives, NHS 70th anniversary celebrations, healthy eating promotion with the Co-op • Tonbridge Sports Association – ongoing liaison with local sports clubs • Tonbridge Lions Club – support for sports and youth events • Town and Parish Councils – facility development (Snodland Pump Track), hire of facilities for events • Monitoring Community Use Agreements • Facility development of a Cycle Pump Track in Snodland following a successful funding bid to British Cycling for £43,500 • Young Leaders Cricket Course covering modules in coaching, groundsmanship, first aid, umpiring etc. and volunteering hours back into the community and local clubs. 70 young cricketers have completed the course over the last 6 years many of whom will stay in the sport as players, coaches and administrators and so ensuring the sustainability of their local cricket clubs. • Support with Health team, community engagement meetings and events (East Malling, TN10 and Snodland Partnership meetings) • Support and liaison for local sports clubs with funding applications, facility development and coach education. This includes ongoing liaison with Tonbridge Sports Association. • Educational sessions for clubs and parkrun including first aid/ defibrillator training, coaching, safeguarding and finding funding. • Maintaining online sports directory for opportunities and information for public which is linked to the Oneyou campaign. Currently 145 sports clubs and organisations listed on the sports directory.
Outcomes/Achievements	<p>Latest data from Sport England on levels of Activity covering November 2020/21 show that activity levels nationally are seeing a partial recovery from Covid 19. At a local level, Tonbridge and Malling is below those seen in the previous survey but still positive in comparison to the Kent and National averages, which are 62.7% and 61.4% respectively.</p> <p>Tonbridge and Malling is third in Kent behind Tunbridge Wells and Canterbury for combined activity levels with 75.2% indicating that they are Active or Fairly Active.</p> <p>Tonbridge and Malling is fourth in Kent for the lowest percentage of inactive residents with Tunbridge Wells, Canterbury and Maidstone all recording a lower percentage of inactive respondents.</p>

Tonbridge and Malling is third in Kent for active respondents (150+ mins a week) with Tunbridge Wells and Canterbury recording more active responses.

	Active (150+ minutes a week)		Fairly Active (30-149 minutes a week)		Inactive (<30 minutes a week)	
	Population total	Rate (%)	Population total	Rate (%)	Population total	Rate (%)
Tonbridge and Malling	67,800	66.8%	13,500	13.3%	20,200	19.9%
Tunbridge Wells	62,400	66.7%	12,300	13.1%	18,800	20.1%
Canterbury	91,100	66.6%	17,700	12.9%	28,000	20.5%
Sevenoaks	62,800	65.8%	11,000	11.5%	21,600	22.7%
Ashford	64,600	64.4%	12,400	12.4%	23,200	23.2%
Thanet	73,300	64.2%	11,400	10.0%	29,500	25.8%
Shepway	57,800	62.7%	11,100	12.1%	23,300	25.3%
Dartford	51,300	61.6%	9,500	11.4%	22,500	27.0%
Maidstone	81,900	61.1%	21,600	16.1%	30,600	22.8%
Dover	56,600	60.1%	13,400	14.2%	24,200	25.7%
Swale	68,300	58.9%	19,100	16.5%	28,600	24.7%
Gravesham	48,800	57.6%	11,700	13.9%	24,100	28.5%

Volunteering to support sport and physical activity at least twice in the last year (adults aged 16+) show Tonbridge and Malling third in Kent with good links to the Tonbridge Sports Association and the growth of local parkruns.

Local Authority	Respondents	Population total	Rate (%)
Dover	336	20,300	21.6%
Ashford	332	19,900	19.9%
Tonbridge and Malling	345	19,700	19.4%
Sevenoaks	337	18,300	19.2%
Shepway	344	16,300	17.7%
Tunbridge Wells	356	15,400	16.4%
Thanet	332	18,200	16.0%
Swale	365	18,300	15.8%
Canterbury	340	21,200	15.5%
Maidstone	340	20,700	15.5%
Gravesham	350	12,100	14.3%
Dartford	342	11,400	13.7%

	<p><u>Active Kent and Medway Partnership</u></p> <p>The Council spends £3k annually via the Active Kent and Medway Partnership and their most recent report showed the following investment in the borough of Tonbridge and Malling:</p> <p>Total grants awarded to clubs, individual sports people and projects in T&M £55,971</p>
Staffing Allocation	Direct operational provision of one part-time member of staff equal to 0.6 FTE (Full Time Equivalent)
Budget Allocation	<p>Total Sports Development Programme revenue budget of £3000</p> <p>The entire £3,000 is allocated to the annual partnership with <i>Kent Sport & Physical Activity Service</i></p>
Partners	<p>Partnership work with other local providers including;</p> <ul style="list-style-type: none"> • Primary and secondary schools • Hadlow College and West Kent College • The Tonbridge and Malling Leisure Trust • Tonbridge and Malling District Cricket Partnership • Tonbridge Sports Association • Local sports clubs and facility providers to support development and sustainability. • Kent Sport to provide a link between the County Council and local clubs, groups and organisations to ensure both opportunities and funding are attracted to the Borough. • Governing Bodies of Sport e.g. the Lawn Tennis Association to discuss the possible relocation of Tonbridge Tennis Club, British Cycling in respect of the Snodland Pumptrack • Local businesses that support community events (Tarmac, Asda, Sainsbury) • Local charities that support local events (Tonbridge Lions Club, The Rotary Club, RBLV, Safer Kent) • Town and Parish Councils
Value for Money	The revenue budget of £3k returns £55,971 investment in the borough from Active Kent and Medway.

	<p>The value of this investment is outlined in the national and local strategies identified earlier but is ultimately used to improve the physical and mental health of local residents through sport and physical activity.</p> <p>The estimated health costs of inactivity was £1.9m for Tonbridge and Malling in August 2016 and the economic value of improved quality and length of life plus health care costs avoided in Tonbridge and Malling at £49.6m. The same report by Sport England also showed 70% satisfied with sporting provision in the area compared to 62.7% nationally.</p>
Risks	<p>Increase in obesity levels and associated issues from reduction in physical activity. Less community cohesion with more sedentary lifestyles and less social interaction that could also lead to an increase in anti-social behaviour particularly from disengaged sections of the community.</p> <p>Reduction in the support and quality of sports provision and facilities particularly less commercially focused provision in the Borough such as tennis courts and cricket facilities.</p> <p>An equality impact assessment would be needed for disabled and disadvantaged groups affected by any changes or reduction in provision.</p> <p>Reduction in club and coach education from coaching, safeguarding and health and safety workshops provided leading to associated risks and reputational concerns as well as poor provision leading to reduction in participation.</p> <p>Economic impact of reduced sport and active participation and opportunity directly from car parking income, secondary spend in the area and spend on sports equipment and provisions and indirectly on the health and wellbeing of the workforce and community.</p> <p>Support for talented sports people reduced, limiting the opportunity for community pride and celebration of local success nationally and internationally such as through Dame Kelly Holmes.</p>

Service Area	YOUTH ENGAGEMENT
Purpose of Service	Giving young people the opportunity for healthy lifestyles and diversionary activities, Young people involved in decisions that affect them, Help make sure young people have a say in the services and help they need, Promote a more inclusive community, Provide a cost effective way of accessing the views of young people, Consider and review services for Children and Young People in the Borough and help shape local provision.
Contribution to National/Corporate Objectives	<p>The Council's existing vision is: <i>To be a financially sustainable Council that delivers good value services, provides strong and clear leadership and, with our partners, addresses the needs of our Borough.</i></p> <p>The existing service contributed to this through consultation and engagement with young people, identifying their needs in the Borough, working with partners to address the needs and offering good value holiday activity services through partners with concessionary charges.</p> <p>The availability of the Leisure Pass enables an equality of opportunities and access to provision to those that require financial assistance.</p> <p>The Service Embraces Effective Partnership Working therefore achieving more by working and engaging effectively with a wide range of local partners from the private, public, voluntary and community sectors. This includes holiday activities with Premier Education, Carrot Wood, KCC Youth and Children's Centres etc.</p> <p>Section 11 of the Children Act places a statutory duty on key organisations to make arrangements to ensure that in discharging their functions they have regard to the need to safeguard and promote the welfare of children.</p> <p>All District/Borough Councils are required to ensure that the planning and development of services to safeguard and promote children's welfare are informed by the views of children and parents. This</p>

	<p>could be through one-off consultations on specific projects, consulting ongoing user groups or drawing on feedback on existing services. Particular efforts should be made to ensure that specific groups of children and young people who are often excluded from participation in activities are supported in giving their views.</p>
Description of current delivery arrangements	<p>Signposting activity opportunities to young people for the Easter and Summer Holidays and enabling opportunities to those in receipt of certain benefits that qualify for the Council's Leisure Pass by subsidising the costs.</p> <p>Directly supporting and enabling a forum for young people representatives from schools in the area. Partnership working and scrutinising/ challenging provision from Kent County Council in relation to Early Help provision, diversionary activities, children's centres and schools. Promotion and focus on Mental Health and wellbeing linked to the early help agenda set by Kent County Council.</p>
Outcomes/Achievements	<p>Holiday activities programme for Easter and Summer:</p> <p>There were 1795 places taken by young people over the Easter and Summer Holidays across the Borough during 2022 in activities showcased by the Council and 101 young people with Leisure Passes took part in reduced cost activities provided with partners.</p> <p>Premier Education, who operate a Summer Playscheme equivalent with Leisure Pass discounts available, now also offer and fund Leisure Pass discounts during the Easter Holidays and Summer holidays operating at 2 sites in East Malling and West Malling.</p> <p>Y2 Crew in partnership with Kent County Council:</p> <p>There were 73 attendances by referred young people during the Summer, taking part in free diversionary activities in partnership with Kent County Council's Integrated Youth Services.</p>

Youth Forum:

The Youth Forum have been involved in recent consultations including, Tonbridge railway station improvements, Tonbridge High Street, Youth Mental health, Dementia awareness/ Champions, Electoral services, recycling schemes in schools and work with the Community Alcohol Partnership (CAP) in Tonbridge linked to the Community Safety Unit.

Independent Police Advisory Group (IPAG):

Regular attendee of the group with involvement in plans and policy including work on a recent survey
The following feedback was recorded:

“Completed Young Persons survey which was completed by over 390 young people; fantastic!. This report will be escalated to Kent Police and County IPAG. A big thank you to the T&M IPAG Youth contingent who began the project which has proved to be a great success and to Tonbridge & Malling Borough Council for setting and escalating the survey monkey to young people across the borough and compiling the report.”

Active Lives Children and Young People survey for the summer term with Kent County Sports Partnership reaching the following schools:

- Hugh Christie Technology College
- Plaxtol Primary School
- St Katherine's School
- St Peter's Church of England Primary School
- The Judd School
- Tonbridge Grammar School

Campaigns:

Development of a Mental Health and wellbeing awareness programme targeting young people in the local area. The scheme has been designed and developed by the Youth Forum in conjunction with TMBC and KCC to produce a 'Quick Tips' card for mental health awareness that will be distributed within all schools and available in local shops / café's, the card will provide quick tips and then sign post young people to a website via a QR code.

The Youth Forum is also working in partnership with Tonbridge Town Team and the Community Safety Partnership to develop a safe havens scheme, this will highlight 3-4 safe spaces in Tonbridge High Street that can offer help and advice to young people who feel vulnerable and threatened. This work is then planned to roll out to West Malling and the rest of the Borough.

Youth Forum Schools represented:

Tonbridge Grammar School
The Judd
Hayesbrook
Holmesdale
Weald of Kent
Woodlands Primary School
Malling School
Discovery School

Additional Schools represented Outside of Borough but with pupils that live in Tonbridge & Malling:

Bennett Memorial
TWGSB
Invicta
Skinners School, Royal T.Wells
Maidstone Grammar school
Mascalls Academy in Paddock Wood

	<p>Derwent Lodge</p> <p>Other groups represented and consulted include:</p> <p>Faith groups Young carers Mind Tonbridge Town Team NCS</p> <p>Although not every school attends each meeting, average attendance of Youth Forum is 17 young people, although this fluctuates around exam times and transition periods and for events is often over 40 young people.</p>
Staffing Allocation	<p>Direct operational provision of one part-time member of staff equal to 0.6 FTE (Full Time Equivalent)</p> <p>The three services areas contained within this Scrutiny Report are also supported by 1 full-time Member of staff, therefore, a proportion of their time is allocated to Youth Engagement.</p> <p>As agree at a previous review, £1,500 is also allocated for temporary staffing support over the summer holiday period for the Y2Crew partnership scheme with KCC.</p>
Budget Allocation	<p>The operational revenue budget is now only £6k following savings linked to previous scrutiny review of playscheme with recommendations that:</p> <p>The Panel agreed that the Borough Council should, from the Summer 2016, withdraw from the direct provision of the Activate programme and instead help market and promote the wide range of schemes already being provided by other parties and</p> <p>(1) set aside a sum of £3,000 to provide support for leisure pass holders at the current rate to access programmes provided by other agencies;</p>

	<p>(2) the Borough Council's financial support for the Y2Crew programme be retained subject to other partners providing continued financial contributions;</p> <p>(3) the Borough Council withdraw from the direct provision of the Summer Playscheme from Summer 2016 and seek the support of external providers to take over these schemes subject to the following:</p> <p>(a) Leisure Pass concessions for Playscheme attendance initially be amended to provide a 50% reduction per child per week;</p> <p>(b) a sum of £18,000 be set aside to provide continued support for Leisure Pass holders to access schemes at the current 12 sites;</p> <p>(4) the consideration of the Public Sector Equality Duty be noted and financial provision be made, as set out at paragraph 1.6.4.of the report, to mitigate any impact on children with disabilities who require 1-2-1 support. <i>Which is currently £1,000.</i></p> <p>The current revenue budget for the holiday activities is currently £4k, which is £17k less than the scrutiny approved budget of £21k. This has been achieved through partnership work and efficiency savings.</p> <p>Funds are raised separately for the Y2Crew and are used to provide the diversionary activity programme directly in partnership with KCC, this year over £6k was raised.</p> <p>The Youth Forum have a budget of £2k for logistics and development initiatives annually.</p>
Income Generation	<p>Income is received from partners, Parish Council's and the Community Safety Partnership Additional income is also received from direct activity provision at the Country park.</p> <p><u>Y2Crew Income (2022)</u></p> <p>Total contributions (Parish Councils/Reconnect/CSP etc) = £6400 Total bookings income =£0 (all activities were free of charge) Total income = £6400</p>

Partners	<p>Partnership work with;</p> <p>Premier Education Kent County Council Community Safety Partnership Parish Council's Carrotty Wood Tonbridge and Malling Leisure Trust Local clubs and organisations Local businesses</p> <p>Youth Advisory Group (YAG):</p> <p>Co-chaired by member of Youth Forum who is also listed as a core member of the group, to ensure there is a good understanding of the Youth Offer within their respective Districts and the developments required to enable it to remain consistently of a high standard, from their perspective, for children and young people, aged 8 – 19 years (up to 25 with additional needs), living in the District.</p> <p>Local Children's Partnership Group (LCPG):</p> <p>Discussing themes identified on the dashboard as being of concern for Tonbridge & Malling. The dashboard highlights levels of absenteeism in secondary schools and the rates of early help referrals in relation to mental health issues. Helping to target resources and funding grants and monitor and review issues as a group. Arrange Early Help Grants to support healthy relationships and obtain regular troubled families and safeguarding updates.</p> <p>Children's Centres District Advisory Board (DAB):</p>
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	<p>Agenda covering Children's Centre delivery and priorities as well as updates from partners relating to health, safeguarding and early years provision and outcomes across the Borough, scrutinising delivery effectiveness and directing provisions.</p>
Value for Money	<p>Significant savings have been made over recent years due to reduction in direct provision of programmes and focus on support of opportunities to families and young people in need. Information now only provided online removing cost of printing and distribution of marketing material.</p> <p>The Youth Forum costs have been reduced further with the introduction of some online meetings and less funded initiatives.</p>
Risks	<p>Reputational risk of failing to provide for children most in need and financially disadvantaged and in failing to provide a mechanism for feedback and consultation with young people of the Borough. Disengaged and disenfranchised young people with increased risk of anti-social behaviour. Ineffective engagement activities and outcomes with and for younger people in the Borough as uninformed or increased costs of engagement without an organised group and mechanism into schools to canvas wider option.</p> <p>Equality impact assessment for young people and disadvantaged groups would be required if the services were reduced.</p>

B39

BUDGET HOLDER : STEPHEN GREGG

TD SPORTS PARTNERSHIPS

(Ext. 6165)

VAT CODE	NOMINAL CODE		2022/23 ESTIMATE £
-	B39TD - 0000 / 15100	Employee Expenses # Salaries & Oncosts	41,500
AG	B39TD - 0000 / 44097	Supplies & Services Sports Development Programme	3,000
-	B39TD - 0000 / 71170	Central, Departmental & Technical Support Services # Information Technology	300
-	B39TD - 0000 / 71300	# Central Salaries & Administration	1,600
-	B39TD - 0000 / 71500	# Departmental Administration	19,050
Total Expenditure			65,450
YG	B39TD - 0000 / 95001	Income Contributions from Other Bodies	(500)
Total Income			(500)
TO SUMMARY			64,950

DIRECTOR OF STREET SCENE, LEISURE AND TECHNICAL SERVICES

B33

BUDGET HOLDER : STEPHEN GREGG

PG YOUTH PARTNERSHIPS

(Ext. 6165)

VAT CODE	NOMINAL CODE		2022/23 ESTIMATE £
-	B33PG - 0000 / 15100	Employee Expenses # Salaries & Oncosts	31,000
AG/YG	B33PG - 0000 / 44048	Supplies & Services Leisure Pass Subsidy	3,000
AG	B33PG - Z999 / 44215	* Marketing	1,000
AG	B33PG - 0000 / 48124	Youth Development Initiatives	2,000
-	B33PG - 0000 / 71170	Central, Departmental & Technical Support Services # Information Technology	2,250
-	B33PG - 0000 / 71300	# Central Salaries & Administration	4,150
-	B33PG - 0000 / 71500	# Departmental Administration	13,900
TO SUMMARY			57,300

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Details of the assessment	
Name of Function/Policy/ Service being assessed:	Review of Sport and Youth development provision
Is the activity...?	New <input type="checkbox"/> (please go to step 1) Existing: Yes <input checked="" type="checkbox"/> (please go to step 2)
Date of assessment	Commenced: 14/02/22 Completed: 14/10/22 Approved by Management Team
Directorate & Service	Street Scene, Leisure & Technical Services
Policy Owner	Robert Styles
Lead Officer	Stephen Gregg

Step 1	Initial Screening for:		
	This EqIA is an assessment on the possible impact of the Council not continuing to provide Sport and Youth Development.		
	Key Questions	Answers/Notes	
1	What are you looking to achieve in this activity?	For Council to no longer operate Sport and Youth development.	
2	Who in the main will benefit?	Prevent budget costs for TMBC	
3	Does the activity have the potential to cause adverse impact or discriminate against different groups in the community?	Yes <input checked="" type="checkbox"/>	Please explain: Yes – see step 2
		No <input type="checkbox"/>	Please explain:
		Note: if the answer is 'yes' then a full equality impact assessment is required – see step 2.	
4	Does the activity make a positive contribution to equalities?	Yes <input checked="" type="checkbox"/>	Please explain:
		No <input type="checkbox"/>	Please explain: No – see step 2
		Note: if the answer is 'yes' then a full equality impact assessment is required – see step 2.	

	Key Questions	Answers/Notes	
Step 2	Scoping the assessment		

Equality Impact Assessment

	Key Questions	Answers/Notes	
1.	What is the overall aim, or purpose of the function/ policy/service?	To provide opportunities and engagement in Sport and for Young People.	
2.	What outcomes do you want to achieve with this function/ policy/service and for whom?	Enabling Borough residents to benefit from the physical and mental health benefits associated with sport and activities and to ensure that the Council provides opportunities for Young People in the Borough including consultation with them to inform direction and decisions.	
3.	Who is intended to benefit from the function/service/ policy?	Residents, Young People and families specifically.	
4.	Who defines or defined the function/service/policy?	There is no statutory requirement for the Council to provide Sport services or Youth development, however the Children's Act 2004 does require that safeguarding measures are in place and considered in the Council's decisions. Cabinet requested the position of Sport and Youth development be reviewed.	
5.	Who implements the function/service/policy?	Street Scene, Leisure and Technical Services	
6.	How do the outcomes of the function/service/policy meet or conflict other policies, values or objectives of the public authority (if applicable)?	Please indicate which of the Council's Key Priorities these outcomes relate to:	
		Achieving efficiency	<input checked="" type="checkbox"/>
		Embracing effective partnership working and funding	<input type="checkbox"/>
		Valuing our environment and encouraging sustainable growth	<input type="checkbox"/>
		Innovation	<input type="checkbox"/>
			<input type="checkbox"/>
			<input type="checkbox"/>
			<input type="checkbox"/>
		Any other comments:	
7.	Are there any factors that could contribute or detract from the outcomes identified earlier?	Continuation of Sport and/or Youth development would detract from achieving targets in the savings and transformation strategy.	
Step 3 Consideration of data and information			
8.	What do you already know about who uses this function/service/ policy?	Members of the public including residents of the Borough and its visitors. A high proportion of residents that access funding support through the Council's Leisure	

Equality Impact Assessment

	Key Questions	Answers/Notes
		Pass scheme utilise the opportunities identified. Young people from local schools and groups engage with the Youth Forum.
9.	Has any consultation with service users already taken place on the function/service/ policy and if so what were the key findings?	None taken place.
10.	What, if any, additional information is needed to assess the impact of the function/service/policy?	N/A
11.	How do you propose to gather the additional information?	N/A
Step 4 Assessing the Impact		
12.	Based on what information you already know, in relation to each of the following groups consider whether a) there is anything in the function/service/policy that could discriminate or put anyone at a disadvantage b) for an existing function/service/policy, how it is actually working in practice for each group	
a.	Equality groups	Age The Sport function operates across age groups although it does focus more on older and younger people who do not engage in exercise to encourage healthy lifestyles. The Youth development function focuses directly upon those under 18 years old in its provision, removal of this service would therefore disproportionately affect young people.
b.		Disability Young people with disabilities are assisted in accessing children’s holiday activities through the Youth Development service. They would be disproportionately disadvantaged by the removal of the service as there is little alternative provision and funding support available.
c.		Gender Both Sport and Youth development functions operate equally for gender, although there is more focus on engaging with female and non-binary residents as participation of these groups is lower.
d.		Race N/A

Equality Impact Assessment

	Key Questions	Answers/Notes
e.	Religion/Belief	N/A
f.	Sexual Orientation	N/A
g.	Marital or Civil Partnership Status	N/A
h.	Pregnancy & Maternity	N/A
i.	Gender reassignment	Both Sport and Youth development functions operate equally for gender, although there is more focus on engaging with non-binary residents as participation of these groups is lower.
j.	General/other	N/A
Step 5 Reviewing and Scrutinising the Impact		
13.	What conclusions can you draw about any differential impact and how people are adversely or positively affected?	The Council recognises that there could be a disproportionate impact on those with one or more protected characteristics.
14.	What actions can you take to address any impacts identified?	In order to consider any adverse impacts, the County Council has a statutory role in providing services and support for Sport and Young People. There are community workers in place for Trench and East Malling, supporting residents physical and mental health through signposting to support services. There is also a Tonbridge and Malling Local Children's Partnership Group that meets to consider young people in the Borough.
15.	If no changes can be made, what reasons are there to justify this?	Both Sport and Youth Development are discretionary services that have been provided by the Council with the responsibility and funding for these areas falling to the County Council. As such, any specific funding decisions must be considered against the backdrop of substantial savings targets. In this context, the Council believes that the decision is a proportionate means of achieving a legitimate aim. The aim to balance the Council's budget, must be achieved for the Council to continue to meet its core statutory duties and equality objectives.
16.	How might any of the changes, in relation to the adverse impact, have a further adverse affect on any other group?	N/A

Equality Impact Assessment

	Key Questions	Answers/Notes
Step 6	Decision making and future monitoring	
17.	Which decision making process do these changes need to go through i.e. do they need to be approved by a committee/Council?	Cabinet

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